

SAFER COMMUNITIES

1. Statement on Outcomes

The overall aim is to deliver outcomes which make communities safer and reduce the fear of crime and anti social behaviour.

Following consultation, 7 outcomes have been identified within the Safer Block and are drawn from the 3 national PSA outcomes, common priorities identified within the 7 District based Crime and Drugs Reduction Strategies and priorities identified by partner agencies and other stakeholders at the Leicestershire Together LAA conference held in June 2005.

The principle has been to create outcomes and targets that exploit the strength of the LAA to improve service delivery by promoting partnerships working.

The outcomes chosen present a comprehensive package of measures which address the key drivers behind crime, anti social behaviour and fear of them. Tackling the harm caused by illegal drugs is one such key driver and a particular local priority is the harm caused by alcohol misuse.

The outcomes complement each other and are compatible with existing CDRP and county wide crime reduction targets. The discussions to formulate these outcomes were informed by data and conclusions drawn from the CDRP audits, Police and other agencies assessments, and a comprehensive partner consultation exercise.

The Safer Communities Block will also provide a key vehicle for implementation of the Government's Respect agenda in Leicestershire. In particular, the strong focus on prevention (especially in relation to vulnerable groups and people), coupled with a delivery approach based on new cross agency teams and neighbourhood management, will ensure that respect is built in communities throughout Leicestershire.

Generally the outcomes stretch partners beyond their current individual capacity and challenge us to develop improved cooperation. Some of the indicators therefore require developmental work to establish a consistent measurement regime with sufficient data to identify trends and set reduction targets.

2. Delivery Mechanisms

Governance of the Leicestershire LAA, Safer Communities block, will be provided by the Leicester, Leicestershire and Rutland Community Safety Programme Board (CSPB) acting on behalf of Leicestershire Together.

The LAA Safer Communities Champions Group will lead for the CSPB and will report to the full CSPB at its quarterly meetings.

The officer level Delivery Team, will support the Champions Group and coordinate delivery. This group will include the leaders of all the county LAA outcome work streams.

A funding group, which includes District and CDRP representatives, has been established to oversee the allocation of money within the Safer Communities block. This group, chaired by the Leicestershire Together Safer Communities champion, also reports to the CSPB.

The Core Performance Group (CPG) of the CSPB coordinates delivery of priority work streams on behalf of the CSPB. It will assist to ensure that work undertaken within the Leicestershire LAA delivery mechanisms is appropriately coordinated with the Leicester City LAA and the Community Safety strategies within Rutland.

Through this delivery mechanism it is intended to develop the cross cutting themes of problem neighbourhoods, prolific offenders and substance misuse. The outcomes created approach these themes from the perspective of individual offender rehabilitation and diversion, reduction of harm and fear within the wider community and geographical reduction work.

The emerging delivery plans for each outcome area is as follows:

Outcome 1 – Overall Crime Reduction

The targets within the crime reduction outcomes are in line with the national PSA reduction agreements set this year. The police have a key role in helping to deliver these targets, building on arrangements set out in local crime and drugs reduction strategies.

Reducing violent crime is a particular priority for the Community Safety Programmes Board and work is in progress to develop a delivery plan to achieve this. Particular emphasis is placed on the reduction of repeat offending within domestic violence.

Outcome 2 – Reduction in Offending by PPOs

A comprehensive delivery plan is already in place for the implementation of the PPO Strategy across Leicester, Leicestershire and Rutland which includes a central multi-agency group to identify and monitor PPOs including those not on statutory contact; local multi agency planning and monitoring of all PPOs via Local Offender Management Panels; provision of a PPO premium service; multi-agency teams (police, probation, drugs staff) to deliver case management overseen by a PPO strategic manager.

Outcome 3 – Reduction of ASB

A true reflection of the level of anti-social behaviour within the county may be helped by the introduction of the multi agency Single Non-Emergency Number (SNEN) and the enhanced engagement with priority neighbourhoods through neighbourhood policing.

A co-ordinated multi-agency approach has been developed and will be adopted for all prevention, support and enforcement ASB work with a view to improving public confidence and reducing fear of ASB. A comprehensive delivery plan is being developed which builds on a range of existing delivery mechanisms. This includes the work of the YISP Team, District ASB Co-ordinators and ASB Teams, as well as additional PCSOs.

Outcome 4 – Reduction in Harm Caused by Illegal Drugs and Alcohol Misuse

Delivery of the drug users in treatment target will be overseen by the Leicestershire DAAT Adult Drug Treatment Plan 2006-07. There are robust performance management processes already in place. Progress will be monitored on a quarterly basis. Key to achieving targets will be workforce development over the next 3 years, and improving information systems.

Delivery of the alcohol targets will initially require baselines to be established, and the development of a performance management framework as well as a detailed delivery plan. It is anticipated that the DAAT hosted Alcohol Harm Reduction Group will have a key role in developing this element of the outcome with links into the Health Block of the LAA.

Outcome 5 – Youth Crime Prevention

The main building blocks for the prevention outcome delivery mechanisms are the development and expansion of the Youth Inclusion and Support Panel and YOS Prevention Team arrangements already in place, along with other targeted prevention services such as the Next Level Youth café. Through a joint delivery group working with the C&YP block to develop a multi-agency support service building on the YISP arrangements and Family Steps network which will focus on preventative and targeted support to vulnerable children and young people across a range of problematic behaviours. A new Youth Justice Board Prevention grant will also be aligned with the LAA to grow additional prevention capacity.

Outcome 6 - Improving Public Confidence and Reassurance.

The delivery of this outcome will be largely achieved through the successful delivery of all the other Safer Communities outcomes. However, changing people's perceptions following real improvement across the outcomes can only be achieved through effective communication and genuine engagement with communities and individuals in order to address their concerns. An overarching communications and consultation strategy building on existing partner agency confidence and reassurance plans and priorities is essential.

A joint delivery group with the local Criminal Justice Board will also enable synergy in relation to improving confidence in the criminal justice system, whilst a strong cross cutting approach to delivery with other LAA blocks such as Stronger Communities and Older People in particular will also be crucial.

Outcome 7 – Reduction of Vulnerability in Priority Neighbourhoods

Identification of priority neighbourhoods is part of the targeted geographical element of the developing overall approach of the LAA. Significant added benefit will be achieved by working in a co-ordinated way across all the 7 LAA blocks in agreed priority areas. A comprehensive neighbourhood management plan produced in conjunction with the other LAA Blocks will need to be developed. We also will explore the creation of multi-agency neighbourhood improvement teams involving e.g. Police Beat Officers, PCSOs, Leisure Development Officers, Open Spaces Officers etc. It will be particularly important to ensure that neighbourhood improvement plans and the development of neighbourhood improvement teams link to and complement the development of the Neighbourhood Policing initiative.

3. Reward Targets

There are three reward target areas:

- Domestic Violence
- Prolific and Other Priority Offenders (PPOs)
- Youth crime prevention

Domestic violence continues to be a high priority issue across the partnership and it represents a significant proportion of all violent crime (25%). We wish to build on previous LPSA work, learning some of the lessons regarding the complexity of the

target area. Targets have been negotiated in relation to increasing the number of reported DV incidents and reducing the percentage of DV offences committed by repeat offenders in the last 12 months.

PPOs are another high priority area both locally and nationally and although a complex national performance management framework has been developed, little in the way of target setting has been included to date. Stretching performance in this area will not only have beneficial impact in respect of the PPO outcome but will also help to deliver improved outcomes in overall reduction of crime. A reward target in relation to reduction in re-offending rates by PPOs and also a reduction in overall crime has been negotiated.

Youth crime prevention - We are focussing on increasing the number of young people in receipt of a police reprimand who are prevented from further offending. This target has now been incorporated into a basket of indicators as part of a vulnerable children reward target.

4. Freedoms and Flexibilities Requested

Reduction in levels of PPO monitoring.

The national PPO strategy performance management framework requires monthly reporting across an array of performance information categories and recent changes to the framework have led to agencies being requested to collect yet more information. This PMF is largely about process rather than measuring outcomes. Currently we have no capacity for establishing a baseline on reconviction rates and to continue to monitor re-offending. If there was relaxation of the monthly central reporting this would free up performance officer time to develop our systems for monitoring re-offending and enable us to develop a much more outcome focussed PM regime

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OUTCOMES	INDICATORS	TARGETS			Reward Stretch Target	Lead & Delivery Partners	Cross Cutting Link
		YR1	YR2	YR3	Yes/No		
1. To reduce overall crime particularly violent crime, domestic violence and hate crime.	<p>1.1 BCS Comparator Crime. Categories measured to comply with the SSCF agreements till 2008.</p> <p>(Baseline Year 2003/04 as per the agreement on BCS targets with the Home Office. Baseline = 27956 BCS Comparator Crimes.)</p>	<p>To reduce BCS Comparator Crime by 17.1% by 31st March 2008</p> <p>Projected target at 31st March 2007=24538</p>	<p>To reduce BCS Comparator Crime by 17.1% by 31st March 2008</p> <p>Projected target at 31st March 2008=23171</p>	To be negotiated during the period October 2007- March 2008	No	Ch Supt Evans All LAA Partners	All Blocks
	<p>1.2 i) The number of reported domestic violence incidents.</p> <p>(Baseline Data 2005/6 estimated at 5887 per annum)</p>	<p>Without Reward i) To maintain the current level of performance</p> <p>With Reward i) To increase by 5% the number of domestic violence incidents reported to the police in a year by March 2009</p>	<p>Without Reward i) To maintain the current level of performance</p> <p>With Reward i) To increase by 5% the number of domestic violence incidents reported to the police in a year by March 2009</p>	<p>Without Reward 5887</p> <p>With Reward 6187</p>	<p>Yes</p> <p>+300 reports</p>	Ch Supt Evans All LAA Partners	

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OUTCOMES	INDICATORS	TARGETS			Reward Stretch Target	Lead & Delivery Partners	Cross Cutting Link
		YR1	YR2	YR3	Yes/No		
	ii) The percentage of detected Domestic Violence Crimes committed by repeat offenders in the last twelve months (Baseline Data 2005/6 estimated at 30% (512) of detected DV crimes committed by repeat offenders pr annum)	To reduce by a third the percentage of Domestic Violence offences committed by repeat offenders in the last twelve months. by March 2009	To reduce by a third the percentage of Domestic Violence offences committed by repeat offenders in the last twelve months. by March 2009	Without reward 30% (538) With reward 20% (358)	Yes Reduction of 10 percentage points in rate of detected DV crimes committed by repeat offenders (i.e. 33% fewer detected DV crimes committed by repeat offenders) (Est.180 offences)	Ch Supt Evans All LAA Partners	
	1.3 i) To increase the reporting of Hate crime in Leicestershire in years 1 and 2 ii) To reduce reported Hate Crime in year 3. (Baseline data to be established in April - Oct 2006. Current performance 494 incidents reported to the police per annum.)	i) To create a new measurement regime and baseline the indicator during the period April – October 2006. Then to increase the reporting of hate crime	l)To increase the reporting of hate crime the target set in year one.	ii)To reduce the number hate crimes by a target set in year 2.	No	Ch Supt Evans All LAA Partners	

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OUTCOMES	INDICATORS	TARGETS			Reward Stretch Target Yes/No	Lead & Delivery Partners	Cross Cutting Link
		YR1	YR2	YR3			
2. a) To reduce the level of offending by prolific offenders.	<p>2.1 The number of offences committed by prolific and other priority offenders subject to intensive supervision.</p> <p>(Baseline data to be collated as the cohorts of offenders are identified Cohort 1 Offenders entering the scheme between 01/04/2006 and 30/09/2006 Cohort 2 Offenders entering the scheme between 1/04/2007 and 30/09/2007) Baselines 30.10.2006 & 31.10.2007</p>	<p>Without Reward To reduce offending by adult PPO's in cohort 1 by 5.7%</p> <p>With Reward To reduce offending by adult PPO's in cohort 1 by 18.7%</p>	<p>Without Reward To continue to reduce offending by adult PPO's in cohort 1 and 2 by 5.7% .</p> <p>With Reward To continue to reduce offending by adult PPO's in cohort 1 and 2 by 18.7%</p>	<p>Without Reward To continue to reduce offending by adult PPO's in cohorts 2 by 5.7%</p> <p>With Reward To continue to reduce offending by adult PPO's in cohort 2 by 18.7%</p>	Yes Enhancement 13 percentage points on each cohort	Paul Hindson MAPPOM Partners	ED, H
2 b) To reduce the overall levels of crime by reducing offending by prolific offenders.	<p>2.2 The number of Police recorded common PPO crimes in Leicestershire: Crime types with 2003/2004 Baselines</p> <p>i) Theft of Motor Vehicle 2151</p> <p>ii) Theft From Motor Vehicle 5070</p> <p>iii) Domestic Burglary 3290</p> <p>iv) Theft From Person 544</p>	<p>Without Reward To reduce common recorded PPO Crime by the following by 31st March 2008 by the following</p> <p>i) I) Theft of Motor Vehicle 1448</p> <p>ii) Theft From Motor Vehicle</p>	<p>Without Reward To reduce common recorded PPO Crime by the following by 31st March 2008 by the following</p> <p>vi) I) Theft of Motor Vehicle 1448</p> <p>vii) Theft From Motor Vehicle 3417</p>		Yes Motor vehicle 43 Theft from motor vehicle 101 Domestic Burglary 66 Theft from Person 11 Personal Robbery 5	Paul Hindson MAPPOM Partners	

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OUTCOMES	INDICATORS	TARGETS			Reward Stretch Target	Lead & Delivery Partners	Cross Cutting Link
		YR1	YR2	YR3	Yes/No		
	v) Personal Robbery 253	3417 iii) Domestic Burglary 2535 iv) Theft From Person 482 v) Personal Robbery 241 With Reward To reduce common recorded PPO Crime by the following by 31 st March 2008 by the following i) I) Theft of Motor Vehicle 1405 ii) Theft From Motor Vehicle 3316 iii) Domestic Burglary 2470 iv) Theft From Person 472 v) Personal Robbery 236	viii) Domestic Burglary 2535 ix) Theft From Person 482 x) Personal Robbery 241 With Reward To reduce common recorded PPO Crime by the following by 31 st March 2008 by the following i) Theft of Motor Vehicle 1405 ii) Theft From Motor Vehicle 3316 iii) Domestic Burglary 2470 iv) Theft From Person 472 v) Personal Robbery 236				

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OUTCOMES	INDICATORS	TARGETS			Reward Stretch Target	Lead & Delivery Partners	Cross Cutting Link
		YR1	YR2	YR3	Yes/No		
3. To build respect in communities and reduce the level of anti-social behaviour.	3.1 The level of recorded Anti-Social Behaviour based on a common recording system. (Baseline data to be established by 31 st March 2007)	To develop the Common recording system and baseline the data. Then set an appropriate reduction target	To reduce ASB by the target set in Yr 1	To reduce ASB by the target set in Yr 1	No	Supt Smith All LAA Partners	SC, CG
4. To reduce the harm caused by illegal drugs and alcohol misuse both to communities and to individuals and their families.	4.1 The percentage of problematic drug users in treatment. Baseline data 2959 problematic drug users and in 2004/05 31% were in treatment. Current estimates for 2005/06 are on target for 38% in treatment.	a) To increase the percentage of problematic drug users in treatment to 49%	To increase the percentage of problematic drug users in treatment to 65%	To increase the percentage of problematic drug users in treatment to (Figure to be agreed)	No	Debra Cunningham DAAT Partners	H, CYP, CG
	4.2 To increase the number of seizures for class A drugs. (Base line 2005/6 actual figures available in April 2006)	To increase the number of seizures for Class A drugs beyond the level recorded in the year 2005/2006	To increase the number of seizures for Class A drugs beyond the level recorded in Yr 1	To increase the number of seizures for Class A drugs beyond the level recorded in Yr 2	No	Debra Cunningham DAAT Partners	

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OUTCOMES	INDICATORS	TARGETS			Reward Stretch Target	Lead & Delivery Partners	Cross Cutting Link
		YR1	YR2	YR3	Yes/No		
	<p>4.3 The harm caused to the community by alcohol misuse.</p> <p>(Baseline data to be set during year and in place by 31st March 2007)</p>	To define measures of the "Harm caused to Communities" To create a new measurement regime and baseline the indicator. Then set implementation targets for subsequent years	To reduce the harm caused to the community by alcohol use, by the target set for this year in Yr1	To reduce the harm caused to the community by alcohol use, by the target set for this year in Yr1	No	Debra Cunningham m DAAT Partners	C&YP ED, HC
5. To provide improved life chances and better opportunities for young people in order to prevent offending and re-offending by children and young people, including the prevention of future prolific offenders. <i>(Shared outcome with Children and Young People's Block)</i>	<p>5.1 The number of first time entrants to the youth justice system.</p> <p>The target is a year on year reduction and therefore the baseline for year 1 has to be set at the end of 2005/06. Current projection for 2005/06 is 1,276 first time entrants (based on date to end December 2005)</p>	To reduce the number of first time entrants to the youth Justice system by 2% by March 2007	To reduce the number of first time entrants to the youth Justice system by 2% by March 2008	To reduce the number of first time entrants to the youth Justice system by 2% by March 2009	No	Phil Hawkins All LAA Partners	CYP, ED, HC

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		YR1	YR2	YR3	Yes/No		
	<p>5.2 The percentage of young people prevented from further offending after receiving a reprimand.</p> <p>Note: This will be measured in two cohorts: Those receiving reprimands between 01/04/06 and 30/06/06(Cohort 1) and between 01/04/07 and 30/06/07 (Cohort 2)</p> <p>The aim is to achieve an increase in the percentage prevented from further offending in Cohort 2 – as measured at 30th June 2009.</p> <p>(Baseline prevented from further offending set in 2003 is 64%)</p>	<p>Increase the percentage prevented from further offending by 6% by March 2009 (from 64% to 70%)</p> <p>(See Note in Indicator column)</p>	<p>Increase the percentage prevented from further offending by 6% by March 2009 (from 64% to 70%)</p> <p>(See Note in Indicator column)</p>	<p>Increase the percentage prevented from further offending by 6% by March 2009 (from 64% to 70%)</p> <p>(See Note in Indicator column)</p>	<p>This is one of 4 indicators which make up a vulnerable children reward target within the C&YP Block. This indicator will therefore be measured under the C&YP Block. Another of the 4 indicators is to increase the number of young people completing drug and alcohol treatment programmes which also directly supports Outcome 4 above</p>	<p>Phil Hawkins All LAA Partners</p>	<p>C&YP ED HC</p>

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OUTCOMES	INDICATORS	TARGETS			Reward Stretch Target	Lead & Delivery Partners	Cross Cutting Link
		YR1	YR2	YR3	Yes/No		
6. To Reassure the public, Reducing the Fear of Crime and Anti-Social Behaviour and improve the confidence in the criminal justice system	6.1 The percentage of people who have a high level of worry about becoming a victim of crime is lower than the baseline year (2002/03) (Baseline data 2002-03 Violence 20.6% Vehicle 16.6% Burglary 14.7%)	Inline with government set reduction targets (07/08) 20%	Inline with government set reduction targets (07/08) 20%	To be negotiated with GOEM in year 2	No	Heather Munro All LAA Partners	All Blocks
	6.2 The percentage of people who feel anti-social behaviour to be a very or fairly big problem is lower than the baseline year. (02/03). (Baseline year 20.7%)	In line with government set target of (07/08): 19%	In line with government set target of (07/08); 19%	To be negotiated with GOEM in year 2.	No	Heather Munro All LAA Partners	
	6.3 The percentage of people who think that the police in their area are doing a good or excellent job is higher than in the base line year (02/03) (Baseline year 47.3%)	In line with government set target (07/08): 48.4%	In line with government set target (07/08): 48.4%	To be negotiated with GEOM in year 2.	No	Heather Munro All LAA Partners	

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OUTCOMES	INDICATORS	TARGETS			Reward Stretch Target	Lead & Delivery Partners	Cross Cutting Link
		YR1	YR2	YR3	Yes/No		
	6.4 The percentage of people who are very or fairly confident about the effectiveness of the CJS in bringing people who commit crimes to justice (Baseline year 02 / 03 38.6%)	54% (provisional target, subject to further negotiation by LCJB)	Negotiated year on year	Negotiated year on year	No	Heather Munro LCJB Partnership	
	6.5 The fear of crime and ASB within priority neighbourhoods. (Baseline data to be compiled by 31 st March 2007)	To baseline the levels of ASB within the Priority Neighbourhoods and create a plan for its reduction during subsequent years.	To reduce ASB within the priority neighbourhood by the target set for this year in Yr 1	To reduce ASB within the priority neighbourhood by the target set for this year in Yr 1	No	Keith Aubrey All LAA Partners	
7. To reduce vulnerability and assist people to feel safe within priority Neighbourhoods	7.1 Vulnerability factors specific to each priority neighbourhood drawn from all of the above indicators in Outcomes 1-6	During April – Sept the particular vulnerabilities that have made the neighbourhood a priority will be selected from the indicators above. Targets specific to each neighbourhood will be set with the intention of	Reduce vulnerability within the neighbourhoods by the targets set in year 1.	Reduce vulnerability within the neighbourhoods by the targets set in year 1.	No	Keith Aubrey All LAA Partners	This outcome cross cuts many aspects of the LAA

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OUTCOMES	INDICATORS	TARGETS			Reward Stretch Target	Lead & Delivery Partners	Cross Cutting Link
		YR1	YR2	YR3	Yes/No		
		stretching the county wide targets if appropriate. During Sept – April reduce vulnerability by these targets.					
FUNDING STREAM		£2006/07	£2007/08	£2008/09			
Safer Stronger Communities Fund (estimated as allocation not confirmed) (Pooled)		815,918	n/k	n/k			
ASB Grant (Pooled) (extracted from SSCF)		175,000	175,000	n/k			
Home Office Regional Directors Fund (Estimated) (Aligned)		59,861	n/k	n/k			
Youth Justice and Safer Communities (aligned LCC budget)		1,831,000	n/k	n/k			
YJB Prevention Grant (aligned)		200,140	270,013	n/k			
Police BCU fund (part aligned – special operations) funding)		88, 608	n/k	n/k			

Appendix to Safer Communities Table

Further comment on Targets shown on the above table

Outcome	Indicator	Comment on Targets in Table
1	1.1	Year's 1&2 are fixed by the targets set with GOEM Yr 3 needs to be set when performance is known.
	1.2	These twin complementary targets have now been proposed as a LPSA Stretch target.
	1.3	Hate Crime will be defined as crime motivated by race, faith or sexuality. It is recognised that hate crime motivated by other factors i.e. disability and age are also important issues. The data recording relating to these issues is less advanced and not currently able to support a target. The recording of all hate crimes will be developed and encouraged as a local target.
2	2.1	This is a stretch target and is still being negotiated with GOEM. This measure represents a clear indicator with a direct link to the effectiveness of the PPO work being developed in Leicestershire. Stretching performance against this indicator will drive the performance of the wider offender management strategies.
3	3.1	Leicestershire is already developing common recording of ASB. Further developmental time is required to complete this work. Leicestershire will also host the national trial of the Single Non Emergency Number programme. This is expected to significantly alter levels of ASB recorded by partners. The first year is therefore required to develop accurate data which can be used to predict trends and set the targets for the following years.
4	4.1	This is an existing DAAT target which requires partnership work to ensure that problematic drug users are identified and brought into treatment.
	4.2	The percentage growth target for the number of seizures is still being determined.
	4.3	Partners aspire to reduce the effect of alcohol abuse on communities. This links with crime reduction, the fear of crime ,ASB and neighbourhood indicators. Indicators for this section are being developed. They will be neighbourhood specific and reflective of efforts to change local behaviour.
5	5.1	
	5.2	
6	6.1	Fear Of Crime / Anti Social Behaviour / Reassurance BCS Indicators Supported by a local survey based upon the BCS approach. The other BCS indicators relating to the perception / reassurance issues will be monitored locally and inform the overall work on these targets.
	6.2	
	6.3	
	6.4	This is an LCJB indicator and target which contributes to the overall re-assurance outcome
	6.5	This approach allows for the significant variation between the needs of priority neighbourhoods across the county. Achievement is against a large number of separate targets and is therefore complex
7	7.1	This section strengthens the work to reduce vulnerability of the whole county by identifying specific targets in the highest priority locations. It links with the priority neighbourhood approach taken within other strands of the LAA.

