

CHILDREN AND YOUNG PEOPLE

1. Outcomes

The Children and Young People's block adopts the Every Child Matters Outcome framework to set out a range of locally determined priorities to deliver improved outcomes for Leicestershire's children, young people and their families, during the 3 years of the Local Area Agreement starting from April 2006.

Each of the 5 broad outcomes is sub divided by a set of indicators by which improvement will be measured with 3 year targets to demonstrate progress. Please note that some indicators / targets use academic and not financial year measurements.

The priorities are based on the following:

- Areas where improved performance is needed as identified by the Annual Performance Assessment (2005) and the subsequent agreed priorities.
- Areas where performance is good could become excellent.
- Areas where multi agency involvement will deliver new services and meet identified gaps in the current provision.
- Building on the success of the Local Preventative Strategy (2004)

The aspirations of the LAA are to:

- Build on established and effective partnership arrangements to develop corporate ownership for responsibilities for vulnerable young people in the same way as has been achieved for Looked After Children.
- Implement successfully trialled pilot projects to all areas of Leicestershire during the life of the LAA. One example of this is to establish District based multi agency support networks to young people experiencing or at risk of homelessness (CYP4).
- Develop our Interagency Parenting Strategy which has delivered a rolling programme of parenting groups through joint funding 2 Parent Co-ordinator posts and by partner agencies committing staff time to running parenting groups. We now want to extend support through self help and parent volunteer schemes so that parents can access advice when they identify they need help rather than having to be professionally referred to a parenting group (CYP3).

The outcomes are incorporated in the priorities of the draft Children and Young Peoples Plan 2006 - 2009. Their objective is to deliver earlier intervention and support to children and young people focussed on those whose problems are likely to become much more serious unless additional help is provided. Through programmes such as the Children's Fund we have validated evidence that we are delivering improved outcomes for targeted groups. We see the LAA as the mechanism by which targeted support and improved outcomes can be delivered more widely to broader groups of children, young people and their families.

The LAA does not make an explicit reference to improvements in child protection outcomes within the Stay Safe category. This is because we already have excellent interagency working through our Local Safeguarding Board arrangements (previously the Area Child Protection Committee) as acknowledged in our Annual Performance Assessment. Also, we have not included a specific target relating to the CAMHS services but will consider including one at the refresher stages of the LAA . CAMHS are key partners in several joint funded services (e.g. Family STEPs ; Young Peoples CAMHS Team) that are delivering improved outcomes for children and young people. We see this continuing and being developed in other arenas , such as the Stay Safe Outcome (CYP 4), particularly in improved emotional / mental health outcomes for vulnerable 16 and 17 year olds.

The children and young peoples block has shared outcomes with the Stronger and Safer Communities and the Healthier Communities blocks.

2. **Delivery Mechanisms**

The priorities have been developed by a multi agency group of senior officers from the County Council (Education, Social Services and Youth services) ; Health; District Council; Connexions; Learning Skills Council and the Voluntary / Community sector. They have been confirmed by our Children and Young Peoples Strategic Partnership.

There is a high level of involvement from the community and voluntary sector at strategic and delivery levels. The voluntary sector , via the Stronger Communities block , will be leading on all volunteering opportunities in the LAA. This will include promoting and developing the volunteering opportunities that are presented to children, young people and parents in a number of the outcomes in the Children and Young Peoples block. Voluntary sector organisations are actively involved in interagency delivery partnerships and will take a lead for the delivery of some indicators such as the development of parenting support services; widening opportunities for disabled children to be enabled to use inclusive play and cultural activities. Several outcomes build on projects where voluntary sector agencies are currently funded to provide services on behalf of the statutory sector.

Leicestershire has the benefit of a range of established and effective interagency strategic planning partnerships, particularly the Children's and Young Peoples Strategic Planning Partnership, which has delivered change for vulnerable children through a series of sub group and theme group structures. We intend to progress the delivery of the LAA through these groups wherever possible, adding new partners to them where needed. For some priorities we will need to establish new groups. As a result we will be able to start work immediately on all the LAA priorities with senior officers who are used to working together and progressing new approaches/services. The Children and Young Persons' Services Board will have governance for the block and for monitoring overall progress.

The block has a number of cross cutting themes. These focus on delivering improved health, learning and life chance outcomes for all children; early/preventative and targeted support provided by interagency networks to vulnerable children who are not engaged in school (particularly at Key Stage 4);

refocusing on the positive qualities and contribution of children and young people; addressing transition issues as a key protective factor and cross agency support for specific categories of vulnerable groups e.g. teenage parents, young carers, children from BME communities, looked after children and disabled children and their families.

Leicestershire is a geographically large and diverse two tier local authority area. Much of the county is affluent. Most children and young people are well supported by their families and universal services to meet and achieve the Every Child Matters outcomes. However there are other children and young people who are not so well supported and at risk of becoming disengaged/disaffected. These young people present multi challenging/problem behaviour which is beyond the capacity of universal services but falls below the thresholds of services such as Social Services.

3. Reward Targets

There are two priorities we are putting forward as Reward Targets. The first is a universal priority (CYP5) to improve educational progress and attainment for all children. The second is to improve outcomes for vulnerable young people, particularly those aged 14 year and above (CYP 4) . We see the needs of vulnerable children as part of the wider objective of improving educational outcomes for all children. Research shows that inclusive schools tend to do well for all pupils, not just low attaining pupils; vulnerable groups nearly all include pupils who have the potential to achieve to a higher level if the particular barriers to their achievement are addressed ; and good practice for vulnerable children always has spin off benefits for others , for example action against bullying nearly always helps all children to feel safer , not just those who are being bullied.

a) CYP5

This is a universal priority to deliver “improved educational progress and attainment for all children particularly at Key Stage 4”. It is linked to a number of other outcomes and indicators in the block, particularly an indicator to improve vocational education at Key Stage 4 (CYP9). The reasons for selecting this are because performance at Key Stage 4 in Leicestershire schools dips to national averages, having been at above national averages in Key Stages 1 to 3. We plan to increase the average point scores of pupils in line with the Fischer Family Trust Band D comparator and to achieve a 21 point enhancement in performance by Year 3.

b) CYP4

This is a priority to improve outcomes for vulnerable young people across a range of indicators with the objective of preventing some young people progressing into high tier services , in keeping with the Every Child Matters philosophy. The indicators are:

- Permanent exclusion from secondary school
- Involvement in treatment programmes for drug and alcohol abuse
- Risk of being made homeless as a result of family breakdown

- The percentage of young people prevented from further offending after receiving a reprimand.

The numbers involved in these 4 indicators are estimated on the basis of 2004 / 05 data except from the numbers in receipt of a reprimand where 2003 /04 data is used. This gives an estimated total population in the region of 1000 young people across the 4 indicators who will need additional intervention if performance is to improve to achieve the required stretch. This will be achieved by input and support being provided at different levels by different elements of the range of service providers working across these indicators.

The basket of identified indicators represent the main social exclusion factors which cause young people to be disengaged from universal services. Also they are significant risk factors to young people having diminished future life chances and opportunities. Some young people will exhibit all of the identified risk indicators; others may have one or more of them but with the likelihood of becoming involved in other problem behaviour down track.

It is proposed that a new service is developed to target those young people most at risk who are in need of intensive multi agency intervention and support. This new service would operate as a “virtual “ multi agency team building on the YISP model and draw in staff and resources as appropriate from the network to address the presenting needs.

This core target group is one which involves a considerable amount of expenditure for the Authority and its partner agencies. Large amounts of staff time are also involved in dealing with the presenting problem rather than collectively addressing the underlying needs. For example, the costs of a young person becoming looked after could range from a minimum of £12,000 per year for a young person looked after in foster care to £250,000 per year for young people placed in external residential placements. Therefore the cost benefits of achieving improvement in performance in this area are very considerable.

4 Funding Streams.

Considerable progress has been made in the inclusion and identification of specific budgets that are to be incorporated into the delivery of the LAA. We are confident that as the LAA programme is progressed through multi – agency delivery groups there will be an increase in the number of pooled budgets. Also the reorganisation of Children’s Health, Education and Social Services and the development of Children’s Trust arrangements will, during the life of the LAA, lead to closer integration and pooling of resources and funding. We will also ensure that any new funding which comes to the Authority is focussed on related priorities in the LAA, for example Big Lottery funding for improved play and leisure services will need to reflect related priorities in CYP7.

LEICESTERSHIRE LAA THEME: CHILDREN & YOUNG PEOPLE

Ref. No.	OUTCOMES	INDICATORS	TARGETS			Reward Stretch Target	Lead & Delivery Partners	Cross Cutting Links
			YR1	YR2	YR3	Yes/No		
CYP								
	Be Healthy							
1	Improved physical health of children and young people	To halt the year on year rise in levels of obesity in children aged under 11 years, as defined by the NHS LDP Technical Guidance issued in 2005. This requires a baseline to be set in the academic year 2005/06. Targets will be agreed in line with the LDP timescale.	Baseline to be established			No	-PCTs	CYP 7
		Increase in % of school children spending a minimum of 2 hrs per week on high quality PE and school sport (04 /05 baseline of 69% , PESSCL survey)	75% of school children in academic year 06/07	80% of school children in academic year 07/08	87% of school children in academic year 08/ 09	No	School Sports Partnership	
		Proportion of new mothers in existing SureStart Children's Centres who - continue to smoke in pregnancy - continue breastfeeding at 6 weeks - are visited within 2 months of baby's birth and advised of support services (2005 Local SureStart Programme baseline = Yr 1 targets)	39% (L'boro S'Start) 31% (L'boro S'start) 98% (L'boro S'Start) Targets for other existing Children's Centres to be set in Yr 1	37% L'borough 33% L'borough 98% L'borough	35% L'boro S'start 35% L'boro S'start 98% L'boro S'start	No	Local Surestart Programme Partnership /Education	

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			YR1	YR2	YR3	Yes/No		
CYP								
	Be Healthy							
2	Improved Sexual Health of children and young people, particularly boys and young men	To reduce the under 18 conception rate by 50% by 2010 from the 1998 baseline as defined by Teenage Pregnancy Unit guidance and rebased on 2003 baseline data	31.9% reduction (2005 conception data available Feb 07)	34.5% reduction (2006 conception data available Feb 08)	37.1% reduction (2007 conception data available Feb 09)	No	Teenage Pregnancy Partnership	Health
		Improved SRE for young people Baseline 86 (30%)schools have HS status.	144 (50%)schools achieving National Healthy Schools Status in academic year 06 / 07	180 (63%) schools achieving National Healthy Schools Status in 07 / 08	250 (87%) achieving National Healthy Schools Status in 08 / 09 academic year	No	Healthy Schools Programme	
		An indicator to measure improved sexual health services for young people particularly boys and young men will be developed by end Sept 2006, baseline and targets for years 2&3 agreed by end Jan.2007				No	Teenage Pregnancy Partnership	

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			YR1	YR2	YR3	Yes/No		
CYP								
3	Improved mental health and emotional well being of children and families	Improved access to Maternity and support services for young parents Another indicator to measure improved access to maternity and post natal services will be developed by end Sept.2006, baseline and targets agreed by end Jan.2007	79% of young mothers known to Connexions	83% of young mothers known to Connexions	86%of young mothers known to Connexions	No	Connexions / Health	
		Increased numbers and effectiveness of parenting groups across Leicestershire and increased range of parenting support services, including parents of disabled children and parents of substance misusers (Baseline of Fun and Families 2005 data	18 groups	20 groups	25 groups	No	Parenting Strategy Group	CYP 11
	Stay Safe							
CYP 4	Improved life chances and better opportunities for vulnerable young people. (Shared target with safer communities block)	The number of permanent exclusions (aged 11 -19 yrs) in Leicestershire Secondary schools (Baseline of 114 in 2004 / 05 academic year)	112	110	108 without reward 69 with reward	YES 39 enhance- ment -	DAAT CAMHS SSD YOTS Education-	CYP 3,6,7,9 Safer Stronger

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Ref. No.	OUTCOMES	INDICATORS	TARGETS			Reward Stretch Target	Lead & Delivery Partners	Cross Cutting Links
			YR1	YR2	YR3			
CYP						Yes/No		
		The number of young people under 18 years in drug and alcohol treatment programmes. (Baseline of 54 young people in treatment – Jan 2006) Treatment to be counted as Tiers 2, 3 and 4 as defined by the Health Advisory Service (2001) Substance of Young Peoples Needs Review)	102 (without reward)	137 (without reward)	7.1% of adults in treatment as set by NTA (without reward) 174 with reward or 9% of locally agreed target , whichever is the higher number	Yes 37 (1.9% increase) enhanced performance	Connexions District Councils Vol. Sector	
		The number of 16 and 17 year olds for which decisions are taken in relation to homelessness for reasons of family breakdown and published as part of the quarterly P1E homelessness statistics as measured by reduction either in absolute numbers from the 2005 baseline or by a reduction of 25% from the projected 2008 figures – whichever is the greater (Baseline of 119 - year ending 31 Dec 2005 , District returns)	123 without reward 115 with reward	129 without reward 107 with reward	139 without reward 100 with reward	Yes 39 enhancement in performance		

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			YR1	YR2	YR3	Yes/No		
CYP								
4		The percentage of young people prevented from further offending after receiving a reprimand. (Baseline prevented from further offending set in 2003 is 64%)	Increase the percentage prevented from further offending by 6% by March 2009 (from 64% to 70%)	Increase the percentage prevented from further offending by 6% by March 2009 (from 64% to 70%)	Increase the percentage prevented from further offending by 6% by March 2009 (from 64% to 70%) (64% without reward) (70% with reward)	Yes 6 percentage point enhance - ment in performance		Stronger Safer
		Number of 16 and 17 yr olds presenting as homeless to District Councils (Jan – Dec 2005 District Council data)	298	312	328	No		
	Enjoy and Achieve							
5	Improved educational progress and attainment for all children, especially at KS4 (including LAC)	Increase the average point scores of pupils in line with Fischer Family Trust Band D comparator. (Scores vary depending on cohorts of children of different ability in different years) 2005 baseline of 358 average point scores	381 387 with reward (summer 2007)	365 375 with reward (summer 2008)	374 395 with reward (summer 2009)	YES 21 points enhance - ment in performance	Education	CYP 9
		% of Care leavers with at least 1GCSE A*-C (PAFC24)	45%	55%	65%	No	LAC Steering Group	
		% of permanently excluded pupils receiving 21hours plus of education per week (BVPI 159)	100%	100%	100%	No	Education	CYP 4

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Ref. No.	OUTCOMES	INDICATORS	TARGETS			Reward Stretch Target	Lead & Delivery Partners	Cross Cutting Links
			YR1	YR2	YR3	Yes/No		
CYP								
6	Improved school attendance (including LAC)	Improved overall % attendance of secondary school age pupils in Leicestershire schools. (92.755% Nov 2005 baseline)	93.065% (Academic year 2006/07)	93.22% (Academic year 2007/08)	93.375% (Academic Year 2008/09)	No	Education	CYP 4+5
		% of LAC (in care for more than one year) who have missed 25 days or more in previous school year. (OC2 Childcare return)	Target to be set when 05/ 06 academic year data is available	Insert target when available	Insert target when available	No	LAC Steering Group	
7	Improved personal and social development and enjoyment of culture and recreation.	Increased takeup of youth service activities by vulnerable groups (eg disabled children; BME and young carers) .Baseline of 05/06 Youth Service data	5% increase on baseline	10% increase on baseline	15% increase on baseline	No	Youth Service/ Vol Sector/ Districts	Stronger
		Increased numbers of a) LAC and b) vulnerable groups accessing free / subsidised cultural services	LAC = 10% increase on 05 / 06 baseline Baseline for vulnerable yp's to be established	LAC = 20% increase on 05/06 baseline	LAC =30% increase on 05 / 06 baseline	No	Cultural Services Chief Officers Partnership (CSCOPs)	CYP1
		Increased numbers of disabled children enabled to use inclusive play and cultural services	5% increase on MENPHYS SOS database (2004)	10% increase	15% increase	No	VCS, SSD , Education District Councils	Health

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			YR1	YR2	YR3			
CYP						Yes/No		
	Making a Positive Contribution							
8	Increase contribution of Hard to Reach groups in consultation/active involvement processes.	Emerging status on Hear by Rights Standards.	3 statutory agencies (defined by sections 10 &11 of the Children Act 2004) at the Emerging Level of the Standards	6 statutory agencies at the Emerging Level of the Standards	All statutory agencies (sections 10 & 11 of the Children Act 2004) at the Emerging Level with 1 at Established Level and 1 at Advanced Level of the Standards	No	Consultation / Active Involvement Group	CYP 4+7 Stronger
	Achieving Economic Wellbeing							
9	Improved engagement of 14-19 year olds in education/training.	Increased performance by aged 19 at NVQ Level 2 or equivalent	10% of a school based cohort	14% of a school based cohort	22% of a school based cohort	No	Education/ LSC	CYP 4, 5 6 + 10 - E.Devt
		Reduced % of NEET 16-19 year olds , including teenage mothers (Baseline GO168 validated NEET figure)	5.1%	4.9%.	4.7%	No	- Connexions / LSC	
10	Sufficient quality childcare places provided across the County, accessible to all groups	Childcare ratio across the county.	Maintain 1:4 childcare ratio for 0-8 yr olds across the county.	Maintain 1:4 childcare ratio for 0-8 yr olds across the county.	Maintain 1:4 childcare ratio for 0-8 yr olds across the county.	No	Education with EYDCP/ Local Surestart Programme	CYP 1,3, 11 Health

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Ref. No.	OUTCOMES	INDICATORS	TARGETS			Reward Stretch Target	Lead & Delivery Partners	Cross Cutting Links
			YR1	YR2	YR3	Yes/No		
CYP								
		Level of childcare in disadvantaged wards.	Level of childcare required for 0-8 yr olds in top 40% IMD wards identified.	Achieve the level of childcare required for 0-8 yr olds in top 40% IMD wards identified.	Maintain the level of childcare required for 0-8 yr olds in top 40% IMD wards identified.	No		E.Dev
10		Reduction in OfSTED registration actions for new EY/CC providers	Improvement of actions imposed on new providers at the time of registration visit across a) childminders b) full day care c) sessional day care and d) out of school to the last sited England figures, these being 46.5, 34.0, 39.4 and 40.7 % respectively	Movement towards top quartile performance on actions imposed on new providers at the time of registration across a) childminders b) full day care c) sessional day care and d) out of school	Achievement of top quartile performance on actions imposed on new providers at the time of registration within 2 of the 4 areas indicated below, a) childminders b) full day care c) sessional day care and d) out of school and within the other 2 performance above national average	No	EYDP	

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			YR1	YR2	YR3			
CYP						Yes/No		
10		Increase in childcare places for young parents.	5% of all registered childminders with good or better inspection outcomes to offer a type of specialist placement; social services placement; atypical (unsociable hours) provision & teenage parent support.	10% of all registered childminders with good or better inspection outcomes to offer a type of specialist placement; social services placement; atypical (unsociable hours) provision & teenage parent support.	15% of all registered childminders with good or better inspection outcomes to offer a type of specialist placement; social services placement; atypical (unsociable hours) provision & teenage parent support.	No	EYDCP/ Teenage Pregnancy Partnership	

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			YR1	YR2	YR3			
CYP						Yes/No		
11	Extended services developed in primary and secondary schools & in Children Centres	<p>Number of Children's Centres opened and delivering full core offer of integrated services.</p> <p>Aggregate score for children in existing SureStart Children's Centres achieving 6+ in personal, social & emotional development in the Foundation Stage Profile. (Baseline of 2005 data)</p> <p>Aggregate score for children in existing SureStart Children's Centres achieving 6+ in communication, language and literacy in the Foundation Stage Profile. (Baseline of 2005 data)</p>	<p>Plans developed, consulted upon & agreed for an additional 24 children's centres. First three children centres providing full core offer of integrated services</p> <p>65%</p> <p>45%</p>	<p>24 children's centres established</p> <p>70%</p> <p>50%</p>	<p>Plans developed, consulted upon & agreed for 19 further children's centres</p> <p>75%</p> <p>55%</p>	<p>No</p> <p>No</p> <p>No</p>	<p>Education Early Years</p> <p>Education Early Years / Local SureStart Partnership</p>	<p>CYP 1 – 10</p> <p>Stronger Health E.Dev</p>
		Percentage of schools offering extended services.	Audit current extended service provision to establish baseline	50% of schools offering extended service provision	75% of schools offering extended service provision			

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			YR1	YR2	YR3			
CYP						Yes/No		
	ASSUMPTIONS - including freedoms, flexibilities, arrangements for passing on funding NOTE: Below grants within Education have been matched with the description in Annex A – Funding Streams, Local Area Agreement guidance of the ODPM. Vulnerable Children Grant (Within Children’s Service Grant) is not included with in above figures. All grants have been committed to be spent to their allocations.							
	STREAM	Pooled or Aligned)	£2006/07	£2007/08	£2008/09			
	Children Service Grant	Pool	1,092,000	1,355,000	n/k			
	Connexions (also in ED block county allocation)	Align	4,190,063	n/k	n/k			
	Children’s Fund	Pool	876,978	876,978	n/k			
	Positive Activities for Young People	Pool	131,702	n/k	n/k			
	Sure Start	Pool	6,030,640	6,014,792	n/k			
	Teenage Pregnancy	Pool	195,000	195,000	n/k			
	Standards Fund	Align						
	Education Health Partnerships (Notified by DFES Spring 06)		n/k					
	Extended Schools (Standard Fund)		983,127					
	Secondary Strategy Behaviour & Attendance (Key Stage 3)		183,300					
	Secondary Strategy Central Coordination (Key Stage 3)		917,835					
	Secondary Strategy Targeted to Schools (Key Stage 3) (Notified by DFes Spring 06)		839,494	n/k				
	Primary Strategy Central Coordination		568,093					
	Standards Fund – School Development Grant (LAA retained provisional)		1,240,510					
	Total Within Standards Fund		4,732,359					